Capital Budget

Program Overview

The Facilities Management Department Division of Planning and Construction develops school facilities that meet student population and educational program requirements. The department is responsible for managing the planning and construction activities that are coordinated for the purposes of modernizing, renovating and improving educational facilities for the students and staff of HCPS. The department utilizes demographic information, educational specifications, procurement practices, architectural and engineering parameters, and budget data to deliver planning and construction related services in support of High Student Achievement.

Each year the Board of Education, school staff, and community review and analyze the Capital Improvement Program (CIP) for the Board to establish priorities as it secures future funding. This review includes the levels of county and state funding levels from the prior fiscal year, the volume and status of current approved capital projects, an analysis of enrollments and capacities, and a study of population growth within Harford County. In addition, information obtained from system-wide building evaluations, a review of project categories, and the infusion of technology into our facilities are considered.

All construction projects are budgeted in the School Construction Fund, which is often referred to as the Capital Budget. School construction is budgeted on a per-project basis. Projects may be funded over several years with funding allocations carried forward over multiple years until completion.

The Harford County Board of Education lacks taxing authority and remains revenue dependent upon Harford County Government and the State of Maryland to fund the Capital Budget. State funds are approved based on the recommendations of the Interagency Committee on School Construction (IAC).

The Capital Improvement Plan is managed by the Facilities Management Department, Division of Planning and Construction and the Office of Operations. Harford County Public Schools has developed a multi-year capital improvement plan and updates the plan annually based on changing enrollments and conditions of schools. The School Construction Fund accounting is administered by the Finance Department, a division of HCPS Business Services.

| Harford County Public Schools School Construction Fund Capital Projects | | | | | | | | | | |
|---|-------------------|-------------------|-------------------|-------------------|-------------------|--|--|--|--|--|
| | Actual FY 2016 | Actual FY 2017 | Actual FY 2018 | Budget FY 2019 | Budget FY 2020 | | | | | |
| Revenues: | | | | | | | | | | |
| State | \$9,514,383 | \$3,963,370 | \$11,416,550 | \$12,278,472 | \$12,219,000 | | | | | |
| Local | \$22,676,418 | \$19,129,002 | \$17,933,573 | \$35,927,000 | \$62,222,123 | | | | | |
| Federal | - | - | - | - | | | | | | |
| Other Revenue (Including Transfers) | \$820,031 | \$75,442 | 1,457,286 | - | | | | | | |
| Total Capital Revenue | \$33,010,832 | \$23,167,814 | \$30,807,409 | \$48,205,472 | \$74,441,123 | | | | | |
| Total Capital Expenditures | (\$33,285,201) | (\$23,576,768) | (\$30,518,578) | (\$48,205,472) | (\$74,441,123) | | | | | |
| Excess/deficit | (\$274,369) | (\$408,954) | \$ 288,831 | - | - | | | | | |
| Capital Projects Beginning Fund Balance | \$2,402,814 | \$2,128,445 | \$1,719,491 | 2,008,322 | 2,008,322 | | | | | |
| Capital Projects Ending Fund Balance | \$2,128,445 | \$1,719,491 | \$2,008,322 | 2,008,322 | 2,008,322 | | | | | |

Harford County Public School accounts for school construction by individual projects, where revenues are recognized at the same time as related expenditures. Under the budgetary basis of accounting, this normally results in a fund balance of zero at the end of each period.

Capital projects funds are used to account for financial resources used in the acquisition, construction, or improvements of major capital facilities. A capital expenditure is the amount used during a particular period to acquire or improve long-term assets such as property, plant, or equipment. However, some capital expenditure designations have been determined by the way Harford County Government funds the expenditure (i.e. Textbook/Supplemental Refresh).

Capital Improvement Impact on the Operating Budget

When the School Construction Fund pays for a new building or the expansion of a school, there is an impact on the Operating Budget. The Executive Directors of Elementary, Middle and High School determine the staffing needs at the school, while the Executive Director of Facilities and the Assistant Superintendent of Operations determine the building maintenance needs.

As the Capital Improvement Plan is implemented and facilities are expanded, the Board of Education determines staffing additions based on:

- Enrollment projections
- State rated capacities and percentages of utilization
- · Availability of operating funds

While some of the capital improvements involve maintenance of facilities, which should help keep operational costs down, building expansions often involve shifting students from portable classrooms to permanent instructional facilities. This often minimizes the effect on the operating budget since the instructional support is already in place. Traditionally, when a new school opens, the Board of Education has provided supplemental budget allocations for the purchase of textbooks, library materials, and other related instructional items. The custodial staffing allocation is calculated based on square footage and special needs.

Each year, a review of the operating impact of new construction or renovations is undertaken and funds are requested during the budget development process. The county government determines the projects to be included in the capital program by their funding of the projects. Projects include new building construction, renovations, modernization, additions, roof repairs, HVAC repairs, textbooks, technology, and various other equipment or improvements.

BOARD OF EDUCATION OF HARFORD COUNTY CAPITAL IMPROVEMENT PROCESS DEVELOPMENT OF THE FY 2020 CAPITAL IMPROVEMENT PROGRAM

Each year, the Board of Education reviews and analyzes the capital needs of the school system. Factors such as the age of existing facilities, student enrollments, school capacity, population trends, residential development, and existing building systems are all studies to develop a list of capital priorities.

THE CAPITAL IMPROVEMENT SCHEDULE

| October 2017 to April 2018 | Superintendent's Technical Advisory Committee |
|----------------------------|---|
| January to May 2018 | CIP Priorities List Developed |
| June 2018 | Facilities Master Plan Approved |
| July 2018 | First Reading of CIP to Board of Education |
| September 2018 | Board of Education Adoption of CIP Priorities |
| September 2018 | Presentation to Planning Advisory Board |
| October 2018 | Presentation to Harford County Government |
| October 2018 | Submission to Interagency Committee (IAC) |
| February 2019 | Submission to Harford County Government |
| May 2019Approved by | Interagency Commission on School Construction |
| June 2019 | Approved by Harford County Council |
| July 2019 | Funds Available |

BOARD OF EDUCATION OF HARFORD COUNTY FISCAL YEAR 2020 - CAPITAL IMPROVEMENT PROGRAM BUDGET REQUEST

As amended by the Board of Education on November 19, 2018

| PROJECT | HCPS PRIORITY | STATE PRIORITY | STATE REQUEST | STATE APPROVED | LOCAL REQUEST | LOCAL APPROVED | TOTAL FY 2020 CAPITAL FUNDING REQUEST | TOTAL ³ PROJECT COST |
|---|------------------|-------------------|------------------|-------------------|------------------|-------------------|---|---------------------------------------|
| Special Ed Facility Improvements | 1 | | \$0 | N/A | \$842,000 | N/A | \$842,000 | \$842,000 |
| Havre de Grace Middle/High School Replacement | 2 | | \$0 | N/A | \$13,486,645 | N/A | \$13,486,645 | \$98,539,943 |
| Technology Refresh | 3 | | \$0 | N/A | \$13,028,878 | N/A | \$13,028,878 | \$13,028,878 |
| Joppatowne High School Limited Renovation (Planning) | 4 | | \$0 | N/A | \$1,500,000 | N/A | \$1,500,000 | \$2,500,000 |
| Emergency Systems & Communications | 5 | | \$0 | N/A | \$479,000 | N/A | \$479,000 | \$479,000 |
| Replacement Buses | 6 | | \$0 | N/A | \$4,536,000 | N/A | \$4,536,000 | \$4,536,000 |
| Security Measures | 7 | | \$0 | N/A | \$421,600 | N/A | \$421,600 | \$421,600 |
| Aberdeen Middle School Roof Replacement ^{1, 2} | 8 | 1 | \$1,434,000 | N/A | \$123,000 | N/A | \$1,557,000 | \$2,776,000 |
| Roye Williams Elementary School HVAC ¹ | 9 | 2 | \$4,740,000 | N/A | \$6,980,000 | N/A | \$11,720,000 | \$11,720,000 |
| Stormwater Mgt, Erosion, Sediment Control | 10 | | \$0 | N/A | \$865,000 | N/A | \$865,000 | \$865,000 |
| Environmental Compliance | 11 | | \$0 | N/A | \$880,000 | N/A | \$880,000 | \$880,000 |
| Outdoor Track Reconditioning | 12 | | \$0 | N/A | \$282,000 | N/A | \$282,000 | \$282,000 |
| Hickory Elementary School Roof Replacement ¹ | 13 | 3 | \$915,000 | N/A | \$879,000 | N/A | \$1,794,000 | \$1,794,000 |
| Major HVAC Repairs | 14 | | \$0 | N/A | \$353,000 | N/A | \$353,000 | \$353,000 |
| Athletic Fields Repair & Restoration | 15 | | \$0 | N/A | \$660,000 | N/A | \$660,000 | \$660,000 |
| Replacement Vehicles | 16 | | \$0 | N/A | \$1,500,000 | N/A | \$1,500,000 | \$1,500,000 |
| ADA Improvements | 17 | | \$0 | N/A | \$400,000 | N/A | \$400,000 | \$400,000 |
| Septic Facility Code Upgrades | 18 | | \$0 | N/A | \$75,000 | N/A | \$75,000 | \$75,000 |
| George D. Lisby Elementary School HVAC ¹ | 19 | 4 | \$4,200,000 | N/A | \$5,050,000 | N/A | \$9,250,000 | \$9,250,000 |
| North Bend Elementary School Central Plant and Fire Alarm | 20 | 5 | \$930,000 | N/A | \$1,101,000 | N/A | \$2,031,000 | \$2,031,000 |
| Domestic Water & Backflow Prevention | 21 | | \$0 | N/A | \$1,135,000 | N/A | \$1,135,000 | \$1,135,000 |
| Technology Education Lab Refresh | 22 | | \$0 | N/A | \$300,000 | N/A | \$300,000 | \$300,000 |
| Paving - Overlay and Maintenance | 23 | | \$0 | N/A | \$1,020,000 | N/A | \$1,020,000 | \$1,020,000 |
| Swimming Pool Renovations | 24 | | \$0 | N/A | \$705,000 | N/A | \$705,000 | \$705,000 |
| Building Envelope Improvements | 25 | | \$0 | N/A | \$200,000 | N/A | \$200,000 | \$200,000 |
| Music Equipment Refresh | 26 | | \$0 | N/A | \$75,000 | N/A | \$75,000 | \$75,000 |
| Music Technology Labs | 27 | | \$0 | N/A | \$200,000 | N/A | \$200,000 | \$200,000 |
| Equipment & Furniture Replacement | 28 | | \$0 | N/A | \$100,000 | N/A | \$100,000 | \$100,000 |
| Textbook/Supplemental Refresh | 29 | | \$0 | N/A | \$1,000,000 | N/A | \$1,000,000 | \$1,000,000 |
| Band Uniform Refresh | 30 | | \$0 | N/A | \$150,000 | N/A | \$150,000 | \$150,000 |
| Playground Equipment | 31 | | \$0 | N/A | \$560,000 | N/A | \$560,000 | \$560,000 |
| Folding Partition Replacement | 32 | | \$0 | N/A | \$100,000 | N/A | \$100,000 | \$100,000 |
| Paving - New Parking Areas | 33 | | \$0 | N/A | \$400,000 | N/A | \$400,000 | \$400,000 |
| CEO Annex and Training Areas HVAC Upgrades | 34 | | \$0 | N/A | \$1,860,000 | N/A | \$1,860,000 | \$1,860,000 |
| Floor Covering Replacement | 35 | | \$0 | N/A | \$200,000 | N/A | \$200,000 | \$200,000 |
| Career & Tech Education Equipment Refresh | 36 | | \$0 | N/A | \$275,000 | N/A | \$275,000 | \$275,000 |
| Bleacher Replacement | 37 | | \$0 | N/A | \$100,000 | N/A | \$100,000 | \$100,000 |
| Energy Conservation Measures | 38 | | \$0 | N/A | \$250,000 | N/A | \$250,000 | \$250,000 |
| Locker Replacement | 39 | | \$0 | N/A | \$150,000 | N/A | \$150,000 | \$150,000 |
| | | | \$12,219,000 | | \$62,222,123 | | \$74,441,123 | \$ 161,713,421 |

Note:

¹ State and local request amounts are subject to change. The State and local cost share percentages are updated every 2 years based on a pre-defined formula. The State and local cost share percentages for FY 16 - FY19 were - State 63% and local 37%. For the FY 2020 request, the percent cost share will be updated. The current proposed State and local cost share for Harford County is 60% State and 40% local. The proposed cost share percentage updates are pending approval of the State Interagency Commission

² The Aberdeen Middle School Roof Replacement project was funded by the county in the FY 2019 CIP. The State did not fund the project due to fiscal constraints. The critical need has moved the project to the #1 State priority. Due to the proposed State and local cost share change, the project will also require additional local funding in FY 2020.

³ Some projects receive funding over multiple years. The <u>TOTAL PROJECT COST</u> column identifies the total cost budgeted for a project receiving funding over multiple fiscal years. The <u>STATE REQUEST</u>, <u>LOCAL REQUEST</u>, and <u>TOTAL FY 2020 CAPITAL FUNDING REQUEST</u> columns identifies the funding requested for fiscal year 2020.

⁴ Amended on November 19, 2018 to include the Fire Alarm in the State Eligible portion of the project.



Fiscal 2020 Budget

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